

Message Text

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ACTION IO-14

INFO OCT-01 ARA-16 ISO-00 AF-10 EA-11 EUR-25 NEA-14 RSC-01

OIC-04 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00

NSC-07 PA-04 PRS-01 SP-03 SS-20 USIA-15 ACDA-19 AEC-11

SAM-01 SAJ-01 SCI-06 AID-20 SR-02 ORM-03 SWF-02 EB-11

COME-00 TRSE-00 AGR-20 CEQ-02 EPA-04 MMS-04 DLOS-07

COA-02 FEAE-00 DRC-01 /286 W
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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 5455

INFO USUN NEW YORK 265

C O N F I D E N T I A L SECTION 1 OF 2 BRASILIA 6798

E.O. 11652: XGDS-1

TAGS: UNGA, BR

SUBJECT: 29TH UNGA: U.S. BILATERAL CONSULTATION

SUMMARY: DEPUTY ASSISTANT SECRETARY BLAKE SPENT FULL DAY IN CONSULTATIONS WITH BRAZILIAN OFFICIALS, FOR WHICH THEY EXPRESSED DEEP APPRECIATION. AS AGREED DURING TALKS, FOLLOWING HIS DEPARTURE EMBASSY REVIEWED ITS NOTES ON BRAZILIAN POSITIONS WITH FONOFF TO ENSURE ACCURACY. BRAZILIANS HAVE DOWNPLAYED DIVERGENCES IN OUR RESPECTIVE POSITIONS (BUT SOME EXIST), AND INDICATED THAT BRAZIL MAY BE IN POSITION PLAY MORE PROMINENT ROLE IN UN THAN PREVIOUSLY, AS RESULT RECENT DEVELOPMENTS IN AFRICA, ME, ETC. ACTION REQUESTED: FURTHER INFORMATION REQUESTED FOR FINAL UNGA RUN THROUGH WITH GOB. END SUMMARY.

1. DEPUTY ASSISTANT SECRETARY BLAKE'S MORNING AND AFTERNOON SESSIONS AUGUST 30 WITH BRAZILIAN FOREIGN MINISTRY
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OFFICIALS WERE BROKEN BY LUNCH FOR PARTICIPANTS AT MINISTRY'S

CLUB. SPEAKING FOR GOB WERE JOAO CLEMENTE BAENA SOARES, CHIEF OF INTERNATIONAL ORGANIZATIONS DEPARTMENT; MARCOS AZAMBUJA, CHIEF OF UN AFFAIRS DIVISION; AND EVALDO CABRAL DE MELLO, IO ADVISOR. MINISTRY'S SECRETARY GENERAL, AMBASSADOR RAMIRO SARAIVA GUERREIRO, ALSO PARTICIPATED PART OF THE TIME.

2. BLAKE ADDRESSED FOLLOWING TOPICS, EITHER AS THEY AROSE IN CONVERSATION OR IN RESPONSE TO DIRECT BRAZILIAN REQUEST FOR RUN-DOWN: SOVIET PROPOSAL ON ENVIRONMENT ALTERATION, SALT, NFZ'S (INCLUDING IRANIAN AND PAKISTANI PROPOSALS), EFFECTS OF INDIAN NUCLEAR EXPLOSION, CYPRUS, MIDDLE EAST (INCLUDING UNRWA ETC.), MSA'S, WFC, PORTUGUESE AFRICA, SOUTH AFRICA, HUMAN RIGHTS, CAMBODIA, KOREA, HUMAN SETTLEMENS (REGARDING WHICH HE ALSO SUGGESTED THAT BRAZILIAN EMBASSY WASHINGTON BE IN TOUCH WITH DEPT), LOS, MNC'S, AND US ATTITUDE TOWARD UN. THROUGHOUT, AS APPROPRIATE, HE EMPHASIZED DESIRE TO MAINTAIN CLOSE CONSULTATION AND EXPRESSED APPRECIATION FOR COOPERATION IN THE PAST.

3. BRAZILIAN REMARKS ON TOPICS THEY ADDRESSED FOLLOW (THIS PORTION HAS BEEN REVIEWED WITH PRINCIPAL BRAZILIAN SPOKESMAN AS AGREED DURING TALKS):

A. DIARMAMENT: RE PROCEDURAL ASPECTS OF CCD, BRAZIL AND U.S. HAD DIFFERENT VIEWS WITH GOB PREFERRING TO PUT UNGA IN STRONGER POSITION, BUT COMPROMISE HAD BEEN REACHED. BRAZIL SEEM SOME MERIT IN JAPANESE PROPOSAL. THERE APPEARS TO BE NO PROSPECT THAT CCD WILL BE MAJOR GA ITEM, BUT SOME PROGRESS HAS BEEN MADE. GOB GENERALLY SATISFIED WITH HOW THINGS HAVE WORKED OUT SO FAR, AND HOPES CCD CAN BE INCREASINGLY USEFUL. SPECIAL PAKISTANI ENVOY IN BRASILIA RECENTLY REGARDING PAKISTAN'S SOUTH ASIA PROPOSAL HAD SAID THAT PAKISTAN WILL NOT INSIST THAT ANY RESOLUTION MENTION INDIA. ENVOY WAS TOLD THAT GOB POSITION IS THAT COUNTRIES OF AREA MUST NEGOTIATE AMONG THEMSELVES. RE EFFORTS TO BLOCK NUCLEAR PROLIFERATION AND LIMIT TEMPTATION REPRESENTED BY INCREASING STOCKPILES OF PLUTONIUM, "TECHNICAL AND LEGAL" EFFORTS SHOULD BE CONFIDENTIAL

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MADE, BUT THIS AREA "DIFFICULT FOR SOME DELEGATIONS", DANGER OF MISINTERPRETATION ALWAYS PRESENT, AND WHERE POLITICAL OR STRATEGIC IMPULSE EXISTS, PROBLEM WILL NOT YIELD TO "TECHNICAL OF LEGA" RESTRICTIONS. INDIAN OCEAN ZONE IDEA ILL-STARRED, AND ITEM MAY WELL BE DROPPED. WDC REPORT VERY DISCOURAGING. BRAZIL HAS BEEN INVITED TO BE MEMBER OF SPECIAL COMMITTEE ON FUNDS FREED BY DISARMAMENT.

B. MIDDLE EAST: BRAZIL IS NOW MORE CLEARLY PRO-ARAB, GOB RECOGNIZES PIVOTAL FUNCTION OF RESOLUTION OF PALESTINIAN PROBLEM. OTHERS MAY HAVE IDEAS, BUT ARABS THEMSELVES MUST AGREE IF SOLUTION TO BE REACHED. RE GA AND THIS GENERAL ISSUE, MATTER AT END MAY COME TO PROPOSED RESOLUTION. GOB BELIEVES THAT ARABS' "FRIENDS" WILL FAVOR CONTINUED PRESENCE OF UN FORCES. BRAZIL SUPPORTS "FRENCH" INTERPRETATION OF RES 242. BRAZIL MAY HAVE ROLE TO PLAY THROUGH FIFTH COMMITTEE, WHERE SAME BRAZILIAN RE AS LAST YEAR WILL BE BACK.

C. MSA'S: BRAZIL HAS BEEN PROVIDING ASSISTANCE TO CYPRIOT COMMUNITIES, UNWRA, AND SAHEL. BRAZIL MAY INTRODUCE RESOLUTION ON SAHEL AND ARID AND SEMI-ARID REGIONS IN GENERAL, BUT NOT IN THIS SESSION.

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C O N F I D E N T I A L SECTION 2 OF 2 BRASILIA 6798

D. PORTUGUESE AFRICA: BRAZIL HAD ALREADY BEGUN DISSOCIATING ITSELF FROM PORTUGAL EVEN BEFORE THE APRIL COUP. CABINDA, WHILE NOT A KATANGA, IS A

PROBLEM, AND GOB IS WORRIED. MOZAMBIQUE, ON OTHER HAND, SHOULD BE RELATIVELY EASY, AND ANY MOVE TO DIVIDE IT WILL GET NOWHERE. BRAZIL IS ON THE RECORD AS OPPOSED TO DIVISION OR SEPARATISM. CAPE VERDE, HOWEVER, HAS A SEPARATE IDENTITY, GOB SUPPORTS PLEBISCITE THERE, AND PLEBISCITE SEEMS LIKELY TO CONFIRM THAT SEPARATE IDENTITY. IT IS HARD TO SEE ROLE FOR BRAZIL IN DEVELOPMENT OF PORTUGUESE TERRITORIES' INDEPENDENCE, AND NO ONE HAS ASKED IT TO PLAY A ROLE. PREVIOUSLY, ITS ONLY ROLE HAD BEEN THE PASSIVE ONE OF HAVING GOOD OFFICES AVAILABLE, AND THEY ARE OF COURSE NO LONGER NEEDED. AFTER INDEPENDENCE, BRAZIL INTENDS TO PLAY A SIGNIFICANT ECONOMIC AND COMMERICAL ROLE, DRAWING ON HISTORICAL AND CULTURAL TIES, AND IN THE CASE OF ANGOLA, GEOGRAPHICAL PROXIMITY. SOARES ENJOYS GOOD CREDIBILITY IN AFRICA, AND PORTUGAL IS THUS GETTING CONFIDENTIAL

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A GRACE PERIOD.

E. SOUTH AFRICA: GOB HAD TAKEN PAINS TO INFORM ALL CONCERNED OF REASONS (ESSENTIALLY ADMINISTRATIVE, HAVING TO DO WITH ELIMINATION OF LEGATIONS WORLD WIDE, THREE IN EASTERN EUROPE AND THE ONE IN SOUTH AFRICA) FOR RAISING OF BRAZILIAN LEGATION THERE TO EMBASSY. POST WOULD REMAIN IN HANDS OF CHARGE. GOB NEVERTHELESS WORRIED ABOUT INTERPRETATION. GOB AGREES WITH U.S. IN SUPPORTING CONDEMNATION OF APARTHEID BUT AGREES THAT SOUTH AFRICA SHOULD BE KEPT IN UN AND SANCTIONS ARE NOT A REMEDY. WHILE THERE MAY BE RESOLUTIONS ON WHICH BRAZIL SHOULD VOTE NO, HOWEVER, IT WILL PREFER TO ABSTAIN. GOB HAS NO PROBLEM WITH U.S. POSITION ON NAMIBIA.

F. DEFINITION OF AGRESSION: PROPOSED DEFINITION APPEARS NARROW AND HARMLESS ENOUGH, A SIMPLE REDRAFT OF THE CHARTER, AND BRAZIL IS PREPARED TO VOTE FOR IT, IF ONLY AS A MEANS OF CLOSING THIS CHAPTER.

G. HUMAN RIGHTS: BRAZIL HAS BEEN OBJECT OF CONSIDERABLE ATTACK IN THIS REGARD, MOSTLY BY PRIVATE GROUPS. GOB HAS STOOD ON PRINCIPLE OF NON-INTERVENTION, EVEN WHEN REPLY WOULD HAVE BEEN EASY. IT OBVIOUS THAT PRESSURE IS INCREASING. IT NO SECRET TO U.S. THAT IN 1969-70 PERIOD OF POLITICAL AGITATION, EXCESSES ON PART OF SECURITY FORCES DID TAKE PLACE. UN, HOWEVER, IS CONCERNED WITH "GRAVE AND PERSISTENT" ABUSES, WHICH IS NOT THE CASE IN BRAZIL. GOB WOULD NORMALLY APPROACH FRIENDLY GOVERNMENTS FOR HELP IN THIS REGARD, BUT RECOGNIZING DELEGATES

ACT IN PERSONAL CAPACITY, HAS SO FAR STUCK TO PERSONAL CONTACTS TO EXPLAIN ITS CASE. IT HAS COOPERATED REGARDING SITUATION OF INDIANS IN BRAZIL, FOR EXAMPLE, BUT MATTERS INVOLVING INTERNAL SECURITY ARE MUCH MORE SENSITIVE. GOB MAY WISH APPROACH U.S. DURING SESSION, RECOGNIZING DIFFICULTIES, IN HOPE THAT U.S. WOULD GIVE BRAZIL SOME COOPERATION IN HAVING MATTER SEEN IN PERSPECTIVE. GOB IS CONTEMPLATING COOPERATING MORE WITH, AND EVEN JOINING, COMMITTEE
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ON HUMAN RIGHTS.

H. CAMBODIA, KOREA: NO PROBLEM WITH U.S. POSITION.

I. LOS: CARACAS CONFERENCE NOT A FAILURE, SOME PROGRESS WAS MADE. BRAZIL AGREES WITH U.S. POSITION ON STRAITS, SUPPORTS FREEDOM OF NAVIGATION. RE DEEP SEA BEDS, GOB SYMPATHIZES WITH PAPER, BUT ALONG WITH SOME OTHER LA COUNTRIES IS LOOKING TOWARD SOFTENING REGIME TO ALLOW FOR JOINT VENTURES WITH INTERNATIONAL AUTHORITY.

J. BRAZIL IN THE UN: BRAZIL IS HOPEFUL REGARDING ROLES UN AND SPECIALIZED AGENCIES CAN PLAY, AND EXPECTS TO PLAY A MORE ACTIVE ROLE ITSELF NOW THAT "INHIBITING FACTORS" (PREVIOUS CONCERNS REGARDING PORTUGAL AND SOUTHERN AFRICA, ISRAEL, AND GRC) HAVE DISAPPEARED. (MINISTRY OFFICIAL SUBSEQUENTLY ELABORATED THAT "SOUTHERN AFRICA" ELEMENT HAS TO DO NOT ONLY WITH PORTUGAL BUT WITH SOUTH AFRICA: IN VIEW OF ITS OWN DIFFICULTIES IN UN RE HUMAN RIGHTS, GOB IS DETERMINED STAY CLEANER THAN CLEAN ON APARTHEID, E.G., AND OTHER RESOLUTIONS AIMED AT SOUTH AFRICAN GOVERNMENT.)

4. ACTION REQUESTED BLAKE UNDERTOOK TO HAVE SENT TO EMBASSY FOR TRANSMITTAL TO GOB OUR POSITION ON DEFINITION OF AGGRESSION. WE WOULD APPRECIATE GETTING THIS AND ANY OTHER MATERIAL DEPT MAY WISH US TO PRESENT: MINISTRY OFFICIALS HAVE ASKED US TO MEET WITH THEM PRIOR TO GA FOR A FINAL RUN-THROUGH.

5. COMMENT: SINCE BLAKE'S DEPARTURE, BRAZILIAN OFFICIALS WHO PARTICIPATED HAVE CALLED THE MEETINGS HIGHLY BENEFICIAL EXCHANGE. EMBASSY APPRECIATES BLAKE VISIT AS IMPORTANT CONTRIBUTION TO U.S.-BRAZIL DIALOGUE.
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